

Office of the Accountant General (Audit), A.C.C.R. Building,
IP Estate, New Delhi - 110052

Inspection report on the accounts of Land and Building Department, I
Estate, New Delhi for the period from April 2006 to March 2007.

Part - I

A. Introductory

(i) General

The accounts of the office of the Land and Building
Department for the period from 1.4.2006 to 31.3.2007 were tes
checked by a local audit party of the office of the Accountant
General (Audit), Delhi, New Delhi comprising of Shri Darshan
Lal, Sr. A.O.; Sh. Achen Chet Singh and Sh. Sunil Rawat, Sr.
Auditor w.e.f. 17.09.2007 to 28.09.2007 (10 Working Days).

- (ii) The following officials have held the charge of the respective
posts for the period(s) mentioned against each:

Head of the Department

- | | | |
|-------|------------------|--------------------------|
| (i) | Sh. O. P. Kulkar | 01.04.2006 to 14.06.2006 |
| (ii) | Sh. Rakesh Mohan | 15.06.2006 to 07.08.2006 |
| (iii) | Sh. K.S. Mehra | 08.08.2006 to 31.03.2007 |

Head of office

- | | | |
|-------|---------------------|--------------------------|
| (i) | Sh. Vijay Khanna | 01.04.2006 to 21.08.2006 |
| (ii) | Smt. Satnam Dhamija | 22.08.2006 to 31.10.2006 |
| (iii) | Smt. Nita Sharma | 01.11.2006 to 27.02.2007 |
| (iv) | Sh. Mukul Koranga | 28.02.2007 to 31.03.2007 |

Drawing and Disbursing Officer

- | | | |
|-----|------------------------|----------------------|
| (i) | Sh. S.H. Siddiqui, AAO | 9.11.04 to till date |
|-----|------------------------|----------------------|

Cashier

- | | | |
|-----|------------------|---------------------|
| (i) | K.K. Sharma, JDC | 1.4.04 to till date |
|-----|------------------|---------------------|

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(iii) General set up and activities

The land and Building Department is headed by the Pr. Secretary who is assisted by two Additional Secretaries.

The main function of the department is acquisition of Land for development purposes and disposal through the agencies like DDA, MCD and other Govt. Agencies.

(iii) Internal audit/Check

The accounts of the office of the Land and Building Department were never inspected/audited by the internal audit wing of the Govt. of NCT of Delhi since 2000-01. The charges of irregularities and occurrence mistakes cannot be ruled out in the absence of internal check.

Hence the matter is brought to the notice of the higher authorities for arranging to conduct the audit of accounts of the department at the earliest.

(iv) Budget and Actual expenditure for the last three years was as under:-

Year	PLAN		NON-PLAN	
	Budget	Actual	Budget	Actual
2004-05	17,50,000	16,20,000	4,21,10,000	4,13,80,000
2005-06	29,00,000	24,56,000	4,64,20,000	4,48,04,000
2006-07	33,00,000	28,57,000	4,62,36,000	4,45,71,000

Sl. No.	Period of Financial Statement No.	Subject	Remarks
1	1979-80	Non-recovery of Rs. 3.14 lakhs.	PWD
2	1981-82	Maintenance of work	PWD
3	1982-83	Irregular expenditure of Rs. 17.46 crores on development of 100 authorized villages.	PWD
4	1983-84	Rent due from M/s. Ever Green amounting to Rs. 1.49,413/- etc. not recovered.	PWD
5	1984-85	Audited Accounts for Rs. 7.61 lakh not furnished by DDO	PWD
6	1985-86	Irregularities of expenditure of Rs. 0.72 lakh incurred without approval. <u>Expenditure</u> <u>allotment</u>	PWD
7	1985-86	Irregularities in allotment	PWD
8	1985-87	Non-recovery of Rs. 12.14 lakh of licence fee	RRC
9	1985-87	Arrear of licence fee not recovered.	RRC
10	1985-87	Regularization of funds of Rs. 1.5 crores.	RRC
11	1987-88	Non-recovery of Rs. 20,810/- from an officer on a/c of Recovery fee.	RRC
12	1993-94	Loss of Rs. 11.83 lakh	PWD
13	1993-94	Non-recovery of licence fee from shops.	PWD
14	1993-94	Non-recovery of licence fee due to non-revision of licence fee of shops.	PWD
15	1995-96	Leasing of sites of Patrol pump.	PWD
16	1995-96	Short recovery of Income Tax Rs. 18,000/-	A/c
17	1995-96	Short recovery of Rs. 19,224/-	A/c
18	1996-98	Short recovery of income tax.	A/c
19	1995-98	Blackmail of funds to the tune of Rs. 21.08 lakhs.	PWD
20	11/99 to 3/02	In judicious purchase of DDA flats resulting in heavy additional expenditure	PWD
21	11/99 to 3/02	Creation of heavy liabilities due to purchase of 1707 poor quality quarters in Talvandi.	PWD
22	11/99 to 3/02	Loss of Rs. 1.49 crores due to non-recovery of rent from allottees of flats allotted to service department.	PWD
23	11/99 to 3/02	Unauthorized construction of shops by irregularly built houses on revenue to the tune of Rs. 10,000 lakhs in total.	PWD
24	11/99 to 3/02	Loss of Rs. 1.49 crores due to non-recovery of rent from allottees of flats allotted to service department.	PWD

23	11/99 to 3/02	6	per amount due to non-fulfilment of vacant shops.	PWD	- do -
24	11/99 to 3/02	7	Heavy loss due to Non-recovery of ground rent of petrol pumps.	PWD	- do -
25	11/99 to 3/02	9	Renting of shops.	PWD	- do -
26	11/99 to 3/02	10	Outstanding amount of Rs. PWD 15.13 crore from DDA.	PWD	- do -
27	11/99 to 3/02	15	Non-utilization of grant-in-aid of Rs. 70 lakh by DDA.	Plg.	- do -
28	11/99 to 3/02	16	Non-maintenance of records of residential quarter.	PWD	- do -
29	11/99 to 3/02	16	Non-production of records.	PWD	- do -
30	2002-0	2	Non-fulfillment of clear-cut policy of auctioning the midway shops led to minimum loss of Rs 53.04 lakhs.	PWD	- do -
31	2004-05	1(A)	Liabilities to the tune of Rs. 3.74 Crore relating to payment of outstanding dues of street light connections.	PWD	- do -
32	2004-05	1(B)	Outstanding bills for rent of material used for maintenance of streetlight.	PWD	- do -
33	2004-05	3	Outstanding dues to the tune of Rs. 1.58 crore payable to the NDPL on a/c of electricity connection of PWD.	PWD	- do -
34	2003-06	3	Non-recovery of Rs. 1,53,024/- (Balance amounts) collected by DDA as earnest money.	PWD	- do -
35	2003-06	6	Non-observance of conditions of Grant-in-aid worth Rs. 96.00 Crores during 2003-04 to 2005- 06 framed by the L&B Department.	Plg.	- do -

Sl. No.	Date of year	Subject	Remarks	Remarks
1	1993-94	Regarding non-recovery of ground rents of petrol pumps.	PWD	This para was taken a fresh as para No. 6 of 99-2002
2	1993-94	Non-recovery of licence fee from shops.	PWD	This para was taken a fresh as para No. 7 of 99-2002
3	1993-96	Renting of shops.	PWE	This para was taken a fresh as para No. 4 of 99-2002
4	1995-96	Revolving Funds	Fin.	In view of the reply para settled (P-58-C)
5	1996-98	Outstanding amount of Rs. 15.13 crores from DDA	PWD	Updated as para 9 of 99-2002 and pending
6	1998-99	Recovery of Rs. 4000/- on a/c of excess payment of transport allowance	A/c	In view of the reply para settled (P-92-C) ✓
7	1995-99	Recovery of allowance in r/o Sh. S. C. Gupta	A/c	In view of the reply para settled (P-91-C) ✓
8	1998-99	Expenditure of Rs. 3,33,857/-	Gen.	In view of the reply para settled (P-41-C) ✓
9	1998-99	Non-deduction in TDS from fee paid for professional services during 92-94	A/c	In view of the reply para settled (P-41-C) ✓
10	2000-04	Unauthorized currency of Give & Take after retirement/ death/ cancellation resulting in O/s recovery of Rs. 28,30,852/- in 14 cases.	RRC	Taken as para 10 of current inspection Report
11	2002-04	Non-adjustment of a/c advances even after a period of more than 22 months	A/c	Taken as para 11 of current inspection Report
12	2002-04	Irregularities in Cash Book of Revolving Fund	Fin.	Taken as para 12 of 99-2003-05.
13	2004-04	Irregular debit of expenditure worth Rs. 1,19,000/- to the head "Office Expenses" instead of the head of "Rent"	A/c	In view of the reply para settled (P-93-C)

Sl. No.	Date	Unauthorized expenditure of Rs.	A/c	In view of the reply para settled (P-93-C)
16	2004-05	7	Gen.	In view of the reply para settled (P-45-C)
		Unauthorized expenditure on purchase of motor cycle valuing Rs. 51,335/-		
17	2004-05	12	Gen.	In view of the reply para settled (P-107-C)
		Payment of Rs. 7,52,754/- on a/c of engaging technical personnel/D.R.C. from the Plan Scheme setting up of EDP Cell.		
18	2005-06	1	RRC	Taken afresh as para 1 of Current I.R.
		Unauthorized occupancy of Govt. accommodation after retirement/death resulting in outstanding recovery of Rs. 43,42,190/-		
19	2005-06	2	Housing Loan	Taken afresh as para 2 of Current I.R.
		Outstanding amounting to Rs. 5,39,76,857/- on a/c of Principal and interest to the scheme of Housing Loan.		
20	2005-06	4	Fin.	In view of the reply para settled (P-3-C)
		An amount of Rs. 14,03,83,842/- being the balance of lapsed cheques not taken into cash book of Revolving Fund		
21	2005-06	5	Fin.	Taken afresh as para 9 of Current I.R.
		Heavy balance of Rs. 53,20,96,733/- lying with the L&B Deptt.		
22	2005-06	7	A/c	Taken afresh as para 6 of Current I.R.
		Outstanding of contingency advances of Rs. 7,67,122/-		
23	2005-06	8	Gen.	Taken afresh as para 3 of Current I.R.
		Non-return of computer items by the officer on transfer from L&B Deptt.		

Para No. 1 / Unauthorized occupancy of Govt. accommodation after retirement/death resulting in outstanding recovery of 41.42 lakhs.

As per Allotment Rules framed by the Govt of N.C.T. of Delhi, the period for which government accommodation can be retained after retirement/death/ cancellation are as under:-

S. No.	Event/Ground	Period of retention of Govt. accommodation.
1	Resignation, dismissal or removal from service, termination of service or unauthorized absence without permission.	One month
2	Retirement	(i) 2 months on normal Licence Fee (ii) 2 months on double Licence Fee
3	On request	(i) 2 months on 4 times Licence Fee (ii) 2 months on 5 Times Licence Fee
4	Death of the allottee	24 months on normal licence fee.
5	Transfer to an ineligible office at the station	2 months
6	Transfer to a place outside the station of Delhi	2 months

Thereafter damages charges for overstay in the Govt. accommodation are charged as per rule 19 of the rules cited above.

Test check of records relating to allotment/cancellation of Govt. accommodation made available to audit revealed that in certain cases the allottees continued to occupy the government accommodation unauthorizedly even after retirement/death and the department failed to get the premises evicted. An amount of 41.42 lakhs was outstanding against the officers/officials who retired from the Govt. Services but did not vacate the premises till date. Outstanding dues increasing day by day.

The outstanding amount may be recovered according to the rules. Further delay and deposited in the Govt. accounts under the head of revenue.

21/ Na. 2 : Outstanding amount of 5,35,58,006/- on account of Principal and interest to the scheme of Housing Loan.

The scheme of grant of loan under various categories of Housing Loan Scheme viz. Villages, EWS, LIG and MIG was started in 1955 and was discontinued in 1993. Under the scheme 22194 persons were granted loan out of which 4000 persons approx. are yet to return the principal loan amount and the interest on delay. The latest position of outstanding dues of Principal and interest as on 31st March, 2007 is as under:-

S.No.	Name of Scheme	Principal (In)	Interest (In)
1	MIG Normal	4,75,768	29,75,370
2	MIG Equated	1,51,165	12,89,406
3	LIG Normal	7,35,753	56,39,711
4	LIG Equated	23,746	1,55,160
5	Village Normal	77,59,844	3,15,80,175
6	Village Equated	4,11,142	23,59,838
	Total	95,58,098	4,39,99,660

In this year 2006-07, an amount of 4,43,209/- as principal/interest was recovered by the department. On perusal of the file of Housing Loan branch, it was gathered that this recovery of loan amount is inadequate in spite of efforts made by the Department.

Land & Bldg. Department is spending a lot of amount on the salary and allowance and other misc. expenditure on the employees and maintenance of Housing Loan Branch. An approximately budget of 25.79 lac was spent during 2006-07 whereas as the recovery position was not improving with the passage of time taken chance of recovery became remote.

Necessary measure may be taken to recover the Government money under intimations to audit.

Est. No. : Heavy Balance of 70,37,55,517/- lying with the
Land & Bldg. Department.

Reconciliation Statement as on 31.3.07 submitted by the Finance
Department shows that some departments deposited the amount with the
Land & Bldg. Department against the demand of land compensation.
However, the amount still lying with the Land & Bldg. in the PLA
Account of Revolving Fund of the department. The details are given
below:-

S. No.	Name of Department	O.D. as on 31.3.06	Receipt (2006-07)	Payment (2006-07)	Balance as on 31.3.07
1	DDA	1901142	513228129	513228129	523
2	Imprest(Adv.) DDA		70000000	0	70000
3	MRTS/DMRC	14785312	5496045	7677037	
4	Refund to DMRC		26226324	26226324	
5	Slum & JJ	7911023	0	43814	7927
6	Rural Dev.	374032547	0	0	3710324
7	Urban Dev.	85200000	2922819	19280489	962504
8	NDMC	995214	0	0	9925
9	SDM (HQ)	104000	0	0	1040
10	MCD	32538222	162944962	195412904	70
11	Delhi Jal Board	7509659	10125570	10125570	75001
12	PWD	0	28903283	28903283	
13	DSIDC	38004	822513	822513	380
14	Noida Toll Bridge	0	9155757	9155757	
15	DSIDC	0	52129791	52129791	
16	Revenue Entry made	0	140383942	0	140383
	Total	53509733	677110545	559430686	7037651

The amount may be transferred to the concerned LACs so
that the amount may be disbursed to the land-owners and to
avoid the payment of interest at the rate of 15% on belated period.

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Encl No. 4 - short recovery of Licence fees from 1924 to 1934 16/11/79

Govt. of N.C.T. of Delhi PWD & Housing allotment (Branch) reviewed the rates of Licence fees of the Govt. of NCT of Delhi and were circulated vide letter No. F.4(I)/misc./PWD&H/AH/11/2004/656-66 dt. 10/03/05.

Test check of record of office of the Land & Building Department, Vikas Bhawan, New Delhi, revealed that the Licence fee was being recovered at the old rates, which was irregular and therefore, resulted in short recovery of Rs. 16,079 ^{10,370} - as per statement.

The amount of Rs. 16,079 ^{10,370} may be recovered from the concerned officials/officers under intimation to audit.

Similar other cases may also be reviewed and Licence fee at revised rates may be recovered.

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Statement of outstanding amount of licence fee

S.No.	Name of the Official/Alottee and signature	Period	Month	<u>Licence fee deduction</u>		Dt
				Recoverable (in Rs.)	Recovered (in Rs.)	an ()
✓ 1	Sh. Ashwani Kumar, RO	07/04 to 09/07	39	217X39=8463	181X39=7059	
2	Sh. Anil Bunka, Dy. Secy. (PWD)	07/04 to 09/07	39	367X39=14313	306X39=11934	
3	Sh. Daya Ram, DLA	07/04 to 09/07	39	520X39=20280	474X39=16926	
✓ 4	Dr. Pooja Gupta, Dy. Secy. (PWD)	05/01 to 09/04; 07/07 to 09/07	76	245X36=8820	196X36=7056	
			74	293X74=21682	196X74=14504	
					G. Total	✓

217 39 = 8463

367 39 = 14313

520 39 = 20280

181 39 = 7059

306 39 = 11934

474 39 = 16926

245 36 = 8820

196 36 = 7056

293 74 = 21682

196 74 = 14504

Para No. 5 : Excess payment of 1500/- on a/c of Transport allowance.

Transport Allowance Rule provides that employees is not entitled to draw Transport Allowance during absence ^{on} a full calendar month due to leave, training/tour etc. If the absence covered more than one month, it will be admissible for calendar month(s) wholly covered by absence.

Test check of leave accounts and pay bill register for the year 2006-07, revealed that the three employees of the department were on leave for full calendar month but full Transport Allowance was paid to them, as per detailed given below:-

S.No.	Name & Designation of official	Period	Months	Amount (in)
1.	Shri. Santosh, Safai Karamchari	30.10.06 to 31.12.06 17.07 to 15.7.07)	2 6	800/-
2	Sh. Mohar Singh, II	19.2.07 to 30.4.07	2	200/-
3	Sh. Rajinder Singh, LDC	19.1.07 to 31.3.07	7	700/-
	Total			1500/-

Excess payment to the tune of 1,500/- on account of Transport Allowance may please be recovered urgently from the concerned officials under intimation to audit. Similarly, other cases may also be reviewed accordingly.

30.5.07

Part No. 6 : Outstanding contingency advances of
Rs.28,20,058/-

During the scrutiny of contingency advance register of the department, it was observed that the some advances were drawn in anticipation of payment out of which the following advances were outstanding as on 31st August, 2007 as detailed below:-

Year	Bill No.	Dated	Name of the Firm	Balance Amount (in Rs.)	Remarks
2002-03	541	22.10.02	M/s. NICSI	165834/-	Adjusted vide bill No. 376 dt 3.8.06 for 530496/- Bal. is yet to be adjusted 165834/-
2004-05	339	22.7.05	M/s. BPCL	9809/-	
2005-06	146	13.2.07	Ms. Rachna Swiven (EP Cell)	10,000/-	
2006-07	159	27.2.07	- do -	10,000/-	
2006-07	1222	28.3.07	M/s. NICSI	2,49,533/-	
2006-07	1190	20.3.07	M/s. NICSI	8,00,000/-	
2007-08	338	20.6.07	M/s. NICSI	18,018/-	
2007-08	337	20.6.07	M/s. NICSI	36,162/-	
2007-08	354	26.06.07	M/s. NICSI	60,270/-	
2007-08	363	5.7.07	M/s. NICSI	1,12,350/-	
2007-08	399	12.7.07	M/s. NICSI	13,54,002/-	
			Total	28,20,058/-	

Efforts for adjustment of the above advances may please be made under intimation to audit.

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Mem. No. 7 Non-production of records.

The department should investigate reasons as to why the records were submitted for audit scrutiny and responsibility of concerned officials fixed in relation to audit.

Page

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The general condition of the accounts of the Office of Land & Beile

... was found to be satisfactory subject to the observations made in the inspection Report.

The Inspection Report has been prepared on the basis of information furnished and made available by the

Land & Beile

The Office of

Accountant General (Audit) Delhi disclaims any responsibility for any misinformation and/or non-provision of information on the part of auditee.

22/10/2022

30. ACCOUNT OFFICER (GAD II/II)

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THE AMERICAN

THE AMERICAN WHICH COULD NOT BE SETTLED ON THE SPOT, BEING COMPLAINED OF
MAY BE RECONSIDERED THE DATE OF THE AMERICAN

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Form No. 7 : Delay in disposal of condemned vehicle No.
DL-6CA-9054.

Scrutiny of File No F.4(13)/98/L&B/Gen./ revealed that the vehicle No. DL-6CA-9054 was declared condemned for disposal by the Condemnation Board in August, 2005. The above vehicle was however still pending for disposal/auction. As with the passage of time the conditions of the vehicle would further deteriorate and the disposal of the ^{may not fetch} ~~same~~ ^{minimum revenue on delayed disposal} ~~same would not be advantageous to the Government revenue.~~ Immediate steps may please be taken for early disposal/auction of the vehicle and the sale proceed credited in to the government revenue under intimation to the audit.

6/9/07

as per General Financial Rules 192 (i) and (ii), the physical verification of all the fixed Assets and consumables should be undertaken at least once in a year and outcome of the verification recorded in the corresponding Register. Discrepancies, if any, shall be promptly investigated for appropriate action by the competent authority.

During the course ^{be} of audit, it was noticed that physical verification of Fixed Assets and consumables was not undertaken by the Department. Physical verification may be undertaken immediately.

Page No. 3

Non-return of Computer Items by the Office
on transfer from Land & Building Deptt.

During last check of Non-Consumable Stock Register, it was noticed that following computer items were issued to the ^{officers} ~~officers~~ at their residence for use but these items were not returned by ^{the} ~~the~~ officers even after transfer from Land & Bldg. Department.

S.No.	Page No. of NCR	Date of Issue	Name of Office	Item
1	154	8.6.2004	L.G. House	Internal Modem
2	153	8.6.2004	L.G. House	UPS

The above computer items may be received back.

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Office of the Accountant General (Audit), AGCR Building,
IP Estate, New Delhi - 110002

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Part - I

A. Introductory

(i) General

The accounts of the office of the Land and Building Department for the period from 1.4.2006 to 31.3.2007 were test checked by a local audit party of the office of the Accountant General (Audit), Delhi, New Delhi comprising of Shri Darshan Lal, Sr. A.O.; Sh. Achan Chet Singh and Sh. Sunil Rawat, Sr. Auditor w.e.f. 17.09.2007 to 28.09.2007 (10 Working Days).

- (ii) The following officials have held the charge of the respective posts for the period(s) mentioned against each:

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(i)	Sh. O. P. Kelkar	01.04.2006 to 14.06.2006
(ii)	Sh. Rakesh Mohan	15.06.2006 to 07.08.2006
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Head of office

(i)	Sh. Vijay Khanna	01.04.2004 to 21.08.2006
(ii)	Smt. Satnam Dhamija	22.08.2006 to 31.10.2006
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- i) Sh. S.H. Siddiqui, AAO 9.11.04 to till date

Cashier

- i) Sh. K.K. Sharma, UDC 1.4.04 to till date

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